Village of Port Dickinson Monthly Board Meeting February 9, 2021

ZOOM meeting ID: 846 2508 9089

Officers Present: Mayor Kevin M. Burke

Trustees Michael Cashman

James DeGennaro Charles Harding Robert Moss

Attorney Nathan VanWhy
Clerk Susan Fox

Absent Treasurer Sandra Reifler

The meeting was called to order at 6:00 pm by Mayor Kevin Burke.

PUBLIC HEARING:

Final Draft of Comprehensive Plan was presented. No comments.

Motion by Trustee Harding, seconded by Trustee Moss, to close the Public Hearing

AYE TRUSTEES: CASHMAN, DEGENNARO, HARDING, MOSS

NAY NONE

PUBLIC COMMENT:

APPROVAL OF MINUTES:

Motion by Trustee Harding, seconded by Trustee DeGennaro for a resolution to approve the January 12, 2021 minutes

AYE TRUSTEES: CASHMAN, DEGENNARO, HARDING, MOSS

NAY NONE

TREASURER'S REPORT:

On file with the Village Clerk.

AUDIT AND PAYMENT OF CLAIMS: Abstract #12 (2020-2021)

Motion by Trustee Cashman, seconded by Trustee Harding, to pay claims as listed on the Abstract of Unaudited Vouchers for the General Fund for \$25,094.83.

AYE TRUSTEES: CASHMAN, DEGENNARO, HARDING, MOSS

NAY NONE

Motion by Trustee Harding, seconded by Trustee DeGennaro, to pay claims as listed on the Abstract of Unaudited Vouchers for the Water Fund for \$635.59

AYE TRUSTEES: CASHMAN, DEGENNARO, HARDING, MOSS

NAY NONE

Motion by Trustee Harding, seconded by Trustee Moss, to pay claims as listed on the Abstract of Unaudited Vouchers for the Sewer Fund for \$74,737.12

AYE TRUSTEES: CASHMAN, DEGENNARO, HARDING, MOSS

NAY NONE

TRUSTEE-COMMISSIONER REPORTS:

Administration/Community Association – Charles Harding, Trustee *Attempting to get bids for repair of Village Hall front steps.*

Planning

Comprehensive Plan

Public Works - Michael Cashman, Trustee

Employees have been kept busy with snow removal. Sander broke and is unable to be repaired. They will add to auction items if approved at this meeting.

Public Safety – James DeGennaro, Trustee Reports attached

Parks, Water & Sewer - Robert Moss, Trustee

- 1. 1st quarter billing has been received from the Sewage Treatment Plant for \$70, 890.00 which is a reduction from 2020 quarterly billings of \$78,573.00
- 2. 347 remote meters installed (59%), 243 remaining.
- 3. Rochelle Rd had a break which has been repaired.
- 4. Watson Ave pumps are still out being repaired. DPW will purchase an electric lift with remote to be able to pull pumps from lift stations (about \$320)

Zoning Board of Appeals - none

RESOLUTIONS:

1. Motion by Trustee DeGennaro, seconded by Trustee Harding, for a Resolution as follows:

VILLAGE OF PORT DICKINSON A RESOLUTION APPROVING THE COMPREHENSIVE PLAN

At a regular meeting of the Board of Trustees of the Village of Port Dickinson held via Zoom Video Conference on the 9th day of February 2021, the following resolution was offered and seconded:

WHEREAS, the Village of Port Dickinson seeks to adopt a Comprehensive Plan, developed to guide future land use activities within the Village. It presents a vision for the future, with long-range goals and objectives for all activities that affect the village; and

WHEREAS, over the past year, the Village Board has been working with the Broome County Planning Department to prepare a Comprehensive Plan; and

WHEREAS, the Broome County Planning Department has reviewed the Comprehensive Plan, pursuant to GML § 239-m, and found no significant county-wide impacts; and

WHEREAS, on February 9, 2021, the Village Board held a duly noticed public hearing on said Comprehensive Plan and all parties attending the videoconference were permitted an opportunity to speak on behalf of or in opposition to said Comprehensive Plan; and

WHEREAS, adoption of a Comprehensive Plan is a Type I action pursuant to Part 617 of the implementing regulations of the State Environmental Quality Review Act, and the Town Board has thoroughly considered the possible environmental impacts of the adoption of the Comprehensive Plan; and

WHEREAS, the Village Board, after due deliberation, finds it in the best interests of the Village of Port Dickinson to adopt said Comprehensive Plan;

NOW, THEREFORE, BE IT RESOLVED that the Village Board hereby declares adoption of the Comprehensive Plan a Type I action and itself lead agency, and determines that there are no other interested or involved agencies party to this action other than Broome County, which has provided input and comments through its GML § 239-m review; and be it further

RESOLVED that adoption of the Comprehensive Plan will not have a significant adverse impact on the environment, and the Village Board accordingly makes a negative declaration of environmental significance with respect to the Comprehensive Plan; and be it further

RESOLVED that the Village Board hereby adopts said Comprehensive Plan, a copy of which is attached hereto and made a part hereof; and be it further

RESOLVED that the Comprehensive Plan shall be filed in the Village Clerk's Office, filed with the Broome County Planning Department, and there shall be due notice of said adoption as otherwise provided by law; and be it further

RESOLVED that this Resolution shall take effect immediately.

AYE TRUSTEES: CASHMAN, DEGENNARO, HARDING, MOSS

NAY NONE

2. Motion by Trustee Harding, seconded by Trustee Cashman, for a Resolution amending the Village of Port Dickinson Police Department Rules & Regulations, Section 142.20, Use of Force as follows:

Use of Force Policy

I. PURPOSE

Law enforcement officers around the country and here in New York State are authorized to use reasonable and legitimate force in specific circumstances. Federal constitutional and state statutory standards dictate when and how much force can be used. This policy is founded in these standards but is not intended to be an exhaustive recitation of state and/or federal legal framework governing use of force. The policy is designed to provide guidance to individual agencies as they develop their own use of force policies in accordance with Executive Law

§840(4)(d)(3).

This policy is not intended to endorse or prohibit any particular tactic, technique, or method of employing force. Separate policy guidance and training should be provided for each of the available force instrumentalities made available to officers.

II. POLICY

The federal and state standards by which use of force is measured are both founded in the basic premise of objective reasonableness. The amount of force that is used by the officers shall be the amount of force that is objectively reasonable under the circumstances for the officer involved to effect an arrest, prevent an escape, or in defense of themselves or others. The standard of objective reasonableness, established by the United States Supreme Court in *Graham v. Connor*, is used in this policy and is intended to provide officers with guidelines for the use of force, including deadly physical force.

As the Supreme Court has recognized, this reasonableness inquiry embodies "allowance for the fact that police officers are often forced to make split-second judgments — in circumstances that are tense, uncertain, and rapidly evolving — about the amount of force that is necessary in a particular situation."

This policy is written in recognition of the value of all human life and dignity without prejudice to anyone. Vesting officers with the authority to use reasonable force and to protect the public welfare requires a careful balancing of all interests.

III. DEFINITIONS

¹ Force which is objectively reasonable is insulated from criminal liability through Article 35 of the NYS Penal Law and civil liability by the 4th Amendment standard of objective reasonableness.

² Graham v. Connor, 490 U.S. 386 at 396 (1989).

- A. Objectively Reasonable An objective standard used to judge an officer's actions. Under this standard, a particular application of force must be judged through the perspective of a reasonable officer facing the same set of circumstances, without the benefit of 20/20 hindsight, and be based on the totality of the facts that are known to that officer at the time that the force was used.³
- B. Deadly Physical Force Physical force which, under the circumstances in which it is used, is readily capable of causing death or other serious physical injury.⁴
- C. Physical Injury Impairment of physical condition or substantial pain.⁵
- D. Serious Physical Injury Physical injury which creates a substantial risk of death, or which causes death or serious and protracted disfigurement, protracted impairment of health or protracted loss or impairment of the function of any bodily organ.⁶

IV. <u>USE OF FORCE</u>

- A. In general terms, force is authorized to be used when reasonably believed to be necessary to effect a lawful arrest or detention, prevent the escape of a person from custody, or in defense of one's self or another.⁷
- B. Under the 4th Amendment, a police officer may use only such force as is "objectively reasonable" under the circumstances. The reasonableness of a particular use of force must be judged from the perspective of a reasonable officer on the scene.⁸

V. DETERMINING THE OBJECTIVE REASONABLENESS OF FORCE

A. When used, force should be only that which is objectively reasonable given the circumstances perceived by the officer at the time of the event.

- B. Factors that may be used in determining the reasonableness of force include, but are not limited to:
 - 1. The severity of the crime or circumstance;⁹
 - 2. The level and immediacy of threat or resistance posed by the suspect; 10

³ Graham, 490 U.S. 396 (1989)

⁴ NY Penal Law § 10 (11) (McKinney 2013)

⁵ NY Penal Law § 10 (9) (McKinney 2013)

⁶NY Penal Law § 10 (10) (McKinney 2013)

⁷NY Penal Law and § 35.30(1) (McKinney 2013)

⁸ Graham, 490 U.S. at 396 (1989)

- 3. The potential for injury to citizens, officers, and suspects; 11
- 4. The risk or attempt of the suspect to escape; 12
- 5. The knowledge, training, and experience of the officer;¹³
- 6. Officer/subject considerations such as age, size, relative strength, skill level, injury or exhaustion, and the number of officers or subjects; 14
- 7. Other environmental conditions or exigent circumstances. 15

VI. DUTY TO INTERVENE

- A. Any officer present and observing another officer using force that he/she reasonably believes to be clearly beyond that which is objectively reasonable under the circumstances shall intercede to prevent the use of unreasonable force, if and when the officer has a realistic opportunity to prevent harm.
- B. An officer who observes another officer use force that exceeds the degree of force as described in subdivision A of this section should promptly report these observations to a supervisor.

VII. USE OF DEADLY PHYSICAL FORCE

- A. Deadly physical force may be used by an officer to protect themselves or another person from what the officer reasonably believes is an imminent threat of serious physical injury or death.¹⁶
- B. Deadly physical force may be used to stop a fleeing suspect where:
 - 1. The officer has probable cause to believe the suspect has committed a felony involving the infliction or threat of serious physical injury or death; and,
 - 2. The officer reasonably believes that the suspect poses an imminent threat of serious physical injury to the officer or to others.
 - 3. Where feasible, some warning should be given prior to the use of deadly physical force.¹⁷

⁹ Ibid.

 $^{^{10}}$ Ibid.

¹¹ Scott v. Harris, 550 U.S. 372 (2007)

¹² Graham, 490 U.S. at 396 (1989)

¹³ Analysis of cases under the 4th Amendment require the focus to be on the perspective of a reasonable officer on the scene which includes the training and experience of the officer. *Graham v. Connor*, 490 U.S. 386 (1989), *Terry v. Ohio*, 392 U.S. 1 (1968)

¹⁴ Sharrar v. Felsing, 128 F. 3d 810 (3rd Cir. 1997) (numbers of officers or subjects)

¹⁵ Courts have repeatedly declined to provide an exhaustive listing of factors. Chew v. Gates, 27 F. 3d 1432, 1475 n.5 9th Cir. (1994)

- C. Chokeholds and Obstruction of Breathing or Blood Circulation
 - 1. Any application of pressure to the throat, windpipe, neck, or blocking the mouth or nose of a person in a manner that may hinder breathing, reduce intake of air or obstruct blood circulation, is prohibited unless deadly physical force is authorized.¹⁸

VIII. PROHIBITED USES OF FORCE

- A. Force shall not be used by an officer for the following reasons:
 - 1. To extract an item from the anus or vagina of a subject without a warrant, except where exigent circumstances are present;
 - 2. To coerce a confession from a subject in custody;

- 3. To obtain blood, saliva, urine, or other bodily fluid or cells, from an individual for the purposes of scientific testing in lieu of a court order where required;
- 4. Against persons who are handcuffed or restrained unless it is used to prevent injury, escape, or otherwise overcome active or passive resistance posed by the subject.

IX. REPORTING & REVIEWING THE USE OF FORCE

- A. A police or peace officer or other law enforcement entity who has custody of a person must provide attention to the medical and mental health needs of a person in their custody and obtain assistance and treatment of such needs, which are reasonable and provided in good faith.¹⁹
 - 1. This includes appropriate and timely medical attention being provided to a party injured as a result of a use of force incident.
 - 2. The immediate mental health needs of a person shall be based upon the reasonable cause to believe that a person, who appears to be mentally ill, is conducting themselves in a manner which is likely to result in a serious harm to themselves or others.²⁰
- B. Members involved in use of force incidents as described below shall notify their supervisor as soon as

¹⁶ NY Penal Law and § 35.30(1)(c)(McKinney 2013)

¹⁷NY Penal Law and § 35.30(1), as restricted by *Tennessee v. Garner*, 471 U.S. 1 (1985) (restricting the use of deadly physical force as it relates to fleeing felons) In *Garner*, the Supreme Court uses "significant threat of serious physical harm, either to the officer or others" in describing the limited circumstances under which deadly force can be used to prevent the escape of a felon.

¹⁸NY Penal Law § 121.13-a establishes the crime of Aggravated Strangulation.

practicable and shall complete a departmental use of force report.

- 1. Use of force that results in a physical injury.
- 2. Use of force incidents that a reasonable person would believe is likely to cause an injury.
- 3. Incidents that result in a complaint of pain from the suspect except complaints of minor discomfort from compliant handcuffing.
- 4. Incidents where a conducted energy device (CED) was intentionally discharged or accidentally discharged after being displayed.

²⁰ NY Mental Hygiene Law § 9.41

- 5. Incidents where a firearm was discharged at a subject.²¹
- C. A standardized use of force form should be used to document any reportable use of force incident.²²
- D. Officers should document any requests for necessary medical or mental health treatment as well as efforts of police to arrange for such treatment.

X. PROCEDURES FOR INVESTIGATING USE OF FORCE INCIDENTS

- A. Where practicable, a supervisor should respond to the scene to begin the preliminary force investigation.
- B. A supervisor that is made aware of a force incident shall ensure the completion of a use of force report by all officers engaging in reportable use of force and, to the extent practical, make a record of all officers present.
- **C.** Photographs should be taken which sufficiently document any injuries or lack thereof to officers or suspects.
- D. The [applicable person, unit, or bureau] will receive the supervisor's report and conduct an investigation.
- E. Consistent with agency disciplinary protocols and any applicable collective bargaining agreements, agency policy should establish standards for addressing the failure to adhere to use of force guidelines.²³

XI. TRAINING

- A. All officers should receive training and demonstrate their understanding on the proper application of force.
- B. Training topics will include use of force, conflict prevention, conflict resolution and negotiation, and de-escalation techniques and strategies,

¹⁹NY Civil Rights Law § 28

²¹NY EXC § 837-v requires that any discharge of a weapon, while either on duty or off duty, in the direction of a person be verbally reported to the involved officer's supervisor within six hours and a written report prepared within forty-eight hours of occurrence.

²² Chiefs of police departments, County Sheriffs, and the Superintendent of State Police should consider utilizing these forms to ensure compliance with the administrative reporting requirement of EXC §837-t. ²³ NY EXC § 840(4)(d)(2)(vi)

including, but not limited to, interacting with persons presenting in an agitated condition as well as duty to intervene and prohibited conduct. 24

C. This policy is not intended to be a substitute for proper training in the use of force. Comprehensive training is the key to the real-world application of the concepts discussed within this policy.

AYE TRUSTEES: CASHMAN, DEGENNARO, HARDING, MOSS

NAY NONE

3. Motion by Trustee DeGennaro, seconded by Trustee Moss, for a resolution scheduling a Public Hearing on February 23, 2021 at 5:00PM on Local Law No. 1 of the year 2021 entitled "A Local Law Amending Chapter 60 of the Village Code entitled 'Vehicles and Traffic

AYE TRUSTEES: CASHMAN, DEGENNARO, HARDING, MOSS

NAY NONE

4. Motion by Trustee Cashman, seconded by Trustee Harding, for a resolution declaring the Air Flow Spreader (sander), serial #PSVO20318 as surplus equipment and approving sale at auction for a minimum bid of \$50

AYE TRUSTEES: CASHMAN, DEGENNARO, HARDING, MOSS

NAY NONE

OLD BUSINESS:

NEW BUSINESS:

- 1. Mayor Burke reported that the Village will be sending a letter to NYSEG regarding gross receipts tax.
- 2. Mayor Burke reported that attempts to reach an agreement with Binghamton PreCast regarding access to the Village compost area have failed and the Village Attorney will begin eminent domain proceedings.

Motion by Trustee DeGennaro, seconded by Trustee Cahsman, to adjourn at 6:25PM.

AYE TRUSTEES: CASHMAN, DEGENNARO, HARDING, MOSS

NAY NONE

Respectfully submitted, Susan E. Fox, Village Clerk Village Water Consumption for : Jan-21

Total hrs.

116

Read dates:	Binghamton me	eter Fenton Large	Fenton Small		
1/31/2021	36132400	19137502	4176518		
12/30/2020	36132400	18470571	4070261		
Usage	0	666931	106257		
Total cubic ft:	773188				
Read dates:	Town of Fenton Sewer Readings				
1/31/2021	50900100		Rate:	0628x.01 cu.	
12/30/2020	50775900			Ft/min	
			Time:	17:00	
Total	124200	cu. ft.			
Read dates:	Wayne Ave.	sewer station readings (hours):			
	Pump1	Pump 2	Pump 3		
1/31/2021	5991	18732	17230		
12/30/2020	5951	18693	17193		
Totals	40	39	37		



The Village of Port Dickinson Department of Police Douglas E. Pipher, Chief of Police

Police Department Monthly Report

Report Month:	January	Police Commissioner:	Trustee J. DeGennaro
Report Year:	2021	Chief:	Douglas Pipher
Report Date:	02/04/2021	Deputy Village Clerk:	Corina M. Beames

Total Complaints Received: 99 (107)

Med calls-11 Suspicious-3

PDFD-1

Noise-1

Domestic-1

Check welfare-2

DV-1

PD MVA-1

ID theft/fraud-1

Disturbance-1 911 hang up-1 Mental health-2

Miscellaneous-72 *Includes Lockouts, Alarms, Parking Comp., Animals, Traffic lights, Information, village reassurance program, code enforcement, special details, vacant properties, assist public and Etc.

Assist Other Agencies-(1)

BCSO

Run aways-1

<u>Charges- 0 (0)</u>

Parking tickets issued-34

Vehicle and Traffic tickets-0

Patrol vehicle #492

- A. Starting Mileage-47157
- B. Ending Mileage-47565 Total Mileage-408

Patrol Vehicle #491

- A. Starting Mileage -97724
- B. Ending Mileage- 99674

Total Mileage-1950

Report of the CHIEF

January 2021

Alarms

ALARMS		RESPONSE		TIMES		
Fire	5	Avg Members Response (F)	4	Med Avg	1	
EMS	14	Avg Alarm to Response	0:05	0700-1500	9	
Standby	1	Avg Alarm to Arrival	0:04	1500-2300	11	
Total		Total Time in Service (hh:mm) 6:		2300-0700	0700	
MUTUAL AID		LOCATION		DOLLAR LOSS/VALUE		
Given	4	Village of Port Dickinson	10	Fire Loss		
Received	1	Town of Dickinson	5			
Engine 99		Town of Fenton	4			
No Tone		Town of Chenango				
		Town of Kirkwood	1			
		City of Binghamton				
		CASUALTIES				
		Fire Service Injured	0			
		Fire Service Death	0			
		Civilian Injured	0			
		Civilian Death	0			

CODE	DESCRIPTION		YTD	CODE	DESCRIPTION		YTD
111	Building Fire			322	MVA w/Injuries	1	
112	Structure/No Building			400	Hazardous Condition	3	
113	Cooking Fire			411	Flammable Liquid Spill		
114	Chimney			412	Natural/LP Gas Leak		
116	Burner/Boiler/Furnace			424	CO Detector Activation		
118	Trash/Inside Building			463	MVA no Injuries		
121	Mobile Home Residence			500	Service Call		
130	Vehicle (All)			531	Smoke/Odor Removal		
141	Forrest/Woods/Wild Land			561	Open Burning		
142	Brush/Grass			571	Cover Assign/Standby	1	
150	Trash/Outside Fires			600	Good Intent Call		
163	Outside Gas/Vapor Exp			611	Cancelled en Route		
170	Garden/Orchard/Crops			710	False Malicious		
200	Over Pressure Rupture			730	False Malfunction		
240	Explosion/No Fire			740	False Unintentional	1	
243	Fireworks Exposure/No Fire			800	Severe Weather		
300	Rescues/EMS	14		900	Special Incident		
					TOTAL	20	0